

20 AUG 1973

(21)

MEMORANDUM FOR: Deputy Director for Science and Technology  
 Deputy Director for Intelligence  
 Deputy Director for Management and Services  
 Deputy Director for Operations

INFO : Inspector General

SUBJECT : Questionable Activities

1. As an aspect of the allegations of improper CIA activity in connection with the Watergate and associated matters, the Inspector General was directed to assemble all information available in the Agency on any such activities. Certain specific matters were provided to him, and the Director by memorandum of 9 May 1973 directed all employees to report any activities, current or past, which might be construed to be outside the legislative charter of this Agency. This information was assembled and consolidated by the Inspector General in a memorandum of 21 May 1973 and certain individual memoranda thereafter supplementing it. This material was used in a detailed, page-by-page review of all such information with Senator Symington and Congressman Helms, as Chairmen of the Senate and the House Armed Services Intelligence Subcommittees, respectively. In addition, I undertook very specific commitments in my confirmation hearings to ensure that the Agency will remain within its legislative charter. I am arranging for the published transcripts of these hearings to be circulated throughout the Agency for compliance, and at that time will reaffirm the specific direction made by Dr. Schlesinger in his memorandum of 9 May 1973. This will also be incorporated into appropriate regulations.

2. With respect to the specific questionable activities which were reported as a result of the search made throughout the Agency, however, I believe it essential to take specific action in order that these not seem to be condoned or overlooked. I have therefore developed specific instructions on each reported activity. These are included in the attachments to this memorandum, and have the force of specific direction to you to pass on to appropriate subordinates the instructions outlined. Separate packages of such instructions are being developed for each Directorate in order to respect the sensitivity of some of the activities discussed, including those which are deemed quite appropriate within CIA's charter.

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Similarly, each activity is placed on a separate page so that the Deputy Director concerned may most easily forward it to the office or offices directly concerned without distributing it more broadly.

3. In the event that these instructions raise substantial difficulties of implementation or compliance, I would appreciate your raising such cases with me directly, with whatever recommendations you may have for modification to carry out the spirit of the action undertaken here but to avoid undue disruption of legitimate activities. In the absence of such notice, I will expect full compliance with the instructions outlined herein.

4. Each addressee Deputy Director is instructed to recommend to the DIRMIS modification or addition to Agency regulations of appropriate language to reflect the direction included in this memorandum and attachments addressed to him. DIRMIS will be responsible for consolidating such recommendations and making an overall report to the Director through the IG, coordinating with General Counsel.

W. L. Colby

Attachments

 EYES ONLY

MEMORANDUM

SUBJECT: Care in Relation to Significant Domestic Events

All Deputy Directors will exhibit particular sensitivity to the possible coincidence of CIA training, testing, or support activities and significant domestic, political or other events to which they could be wrongly related by the unwitting observer. This refers particularly to political conventions, the activities of dissident groups, etc., in which cases CIA activities should be deactivated, moved away, or suspended temporarily.

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 EYES ONLY

[REDACTED] EYES ONLY

## MEMORANDUM

SUBJECT: Audio Surveillance

[REDACTED]  
[REDACTED] CIA will not operate audio equipment or otherwise actively assist other agencies in such operations against domestic targets. Equipment may be made available in such cases if:

1. There is full disclosure of the operation and there is no legal inhibition against it when carried out by the other agency.
2. No CIA participation is involved.

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Date: 4 APR 1978

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[REDACTED] EYES ONLY



[REDACTED] EYES ONLY

MEMORANDUM

SUBJECT: [REDACTED]

[REDACTED] Project [REDACTED] is approved as a necessary support to foreign intelligence operations. Care will be taken that, during the training and development period of such agents in the United States, they will not be operated by CIA against domestic targets. To the extent that incidental knowledge is gained of such matters, it may be passed to the FBI on the approval of the Deputy Director for Operations.

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Date 4 APR 1978

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[REDACTED] EYES ONLY

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[REDACTED] - EYES ONLY

ALL INFO STAFFS

MEMORANDUM

SUBJECT: MEMPHIS

MEMPHIS is restricted to the collection abroad of information on foreign activities related to domestic matters. CIA will focus clearly on the foreign organizations and individuals involved and only incidentally on their American contacts. As a consequence, CIA will not take on the primary responsibility for following Americans abroad, although CIA can accept a request by the FBI to be passed to an appropriate liaison service in a foreign country if the surveillance of such an American and the transmission of the results back to the FBI. It must be plainly demonstrated in each such transmission that the CIA is merely a channel of communication between the FBI and the appropriate foreign service and is not to be directly engaged in the surveillance or other action against the American involved.

With respect to Americans abroad who become suspect for security or counterintelligence reasons, any official U.S. personnel will be reported to their parent agency's security authorities, CIA will merely serve as a transmission belt for the information concerned. Specific CIA operations will not be mounted against such individuals, but they will be reported when their

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[REDACTED] - EYES ONLY

[REDACTED] 4-13-67

identities come as an incidental result of other CIA foreign intelligence or counterintelligence operations. With respect to private American citizens abroad, any such information arising will be reported to the FBI. CIA involvement thereafter will be restricted to following intelligence or counterintelligence aspects of the case and transmitting any FBI requests for assistance from foreign security or intelligence services on the matter, in the fashion outlined above.

**SECRET****MEMORANDUM****SUBJECT: Restrictions on Files of American Citizens**


The Office of Security or the Chief, CI Operations will not maintain files of American citizens other than those developed as an incidental aspect of foreign intelligence or counterintelligence matters or as employee, applicant, contact, etc. The arrest records formerly received from the Washington, D.C., and certain other areas have been destroyed and will not be reconstituted.

**APPROVED FOR RELEASE**Date 28 July 1975

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**SECRET**



 EYES ONLY

## MEMORANDUM


SUBJECT: Restrictions on Operational Lists on Americans

The accumulation of operational leads to Americans with access to significant foreign targets must be conducted in a fashion which clearly avoids the charge that black lists of any sort are being accumulated by CIA. If such listings cannot be made by CIA in a non-misunderstandable manner, arrangements should be made for the service to be performed by the FBI or other service which can legitimately do this function. This particularly refers to matters such as mail watches, overseas telephone call watch lists, doctors who studied abroad, etc.

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7.

 EYES ONLY✓  
NA

**EYES ONLY****MEMORANDUM****SUBJECT: U.S. Citizens Involved in Narcotics Abroad**

MARCOG is directed to review its passage of information with respect to U.S. citizens involved in narcotics trafficking abroad.

To the extent these reports reflect intelligence incidentally acquired on U.S. citizens in the course of operations against foreign intelligence targets in the narcotics field, these reports may be continued, but no operations are authorized to be launched aimed at individual U.S. citizens as a target in themselves. Assistance can be provided for DEA operations abroad in the narcotics field, even in provision of intelligence-related equipment, so long as it is clear that the operation belongs to the DEA and is not a joint activity by CIA and DEA against U.S. citizens.

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**EYES ONLY**

**EYES ONLY****MEMORANDUM****SUBJECT: Foreign Connections with Organized Crime in the U.S.**

The SEC request for assistance with respect to information on any foreign connection with organized crime in the U.S. should focus on foreign targets and not on U.S. citizens. To the extent that information on the latter appears to be acquired incidentally to the foreign coverage, it may be passed to the appropriate agency.

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Date 8 JUL 4 1975**EYES ONLY**

**██████ EYES ONLY****MEMORANDUM****SUBJECT: DCS Assessment of U.S. Citizens**

DCS assessment of the suitability and willingness of U.S. citizens to cooperate with CIA in its foreign intelligence mission is an appropriate action.

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Date 8 JULY 1975

**██████ EYES ONLY**

**CONFIDENTIAL****MEMORANDUM****SUBJECT: DCS Interest in Foreign Students and Foreign  
National Physicians**

DCS collection of information on foreign students studying in the U.S. and on foreign national physicians trained abroad but practicing in the U.S. may continue. DCS may also continue to accept information on possible foreign involvement in U.S. dissident groups and narcotic trade, when sources refuse to deal directly with the FBI or DEA.

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NK



**EYES ONLY****MEMORANDUM****SUBJECT: The Intelligence Evaluation Committee**


The Intelligence Evaluation Committee has been disbanded. In the future, CIA participation in interagency domestic intelligence discussions will be restricted to the provision of foreign intelligence which might bear upon the matters being considered. CIA will not participate in recommendations or actions with respect to domestic affairs.

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**EYES ONLY**

 EYES ONLY

## MEMORANDUM

SUBJECT: Reporting on Dissident Groups

Reference to U.S. dissident groups can appear only in the most incidental form in CIA publications, and no study in depth will be developed of such groups, such as occurred in OCI publications in 1957 and 1958. However, it is appropriate to focus on significant foreign intelligence such as black radicalism, even when such subjects have substantial impact on domestic situations.

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 EYES ONLY

**██████ EYES ONLY**

MEMORANDUM.

SUBJECT: Project ██████

In the course of foreign intelligence or counterintelligence operations, it may on occasion be appropriate to conduct surveil-

lance of foreign individuals temporarily within the United States.

Any such surveillance will be conducted in coordination with the

FBI. Such surveillance by CIA will also be limited to the foreign

personnel and will not be extended to include surveillance of

American contacts or associates.

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**██████ EYES ONLY**

info

**TOP SECRET EYES ONLY****MEMORANDUM****SUBJECT: Testing of Equipment in U.S.**

Testing of intelligence and espionage-peculiar equipment may be undertaken in the United States, but care will be taken that no recordings are made of U.S. citizens or otherwise conducted on unwitting subjects in the United States. If it is essential to test equipment on an American communications system or other establishment, this may be done provided that no recordings of the material are retained or examined by any element other than the original test engineers.

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**TOP SECRET EYES ONLY**



[REDACTED] E3 ONLY

MEMORANDUM

SUBJECT: Project [REDACTED]

Per our discussion with the retiring Director of BDD, Project [REDACTED] will be phased out. CIA will not develop operations to penetrate another Government agency, even with the approval of its leadership.

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[REDACTED] E3 ONLY



**SECRET**

MEMORANDUM

SUBJECT: Influencing Human Behavior

Any experiment or use of drugs or other techniques for influencing human behavior will be undertaken only with the Director's specific approval and in no case on unwitting American citizens.

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Date 8 July 1975

**SECRET**✓  
NA

**EYES ONLY****MEMORANDUM****SUBJECT: Postal Service**

The assistance provided the Office of the Chief Postal Inspector by OTS seems appropriate, provided it is essentially defensive in orientation and would not assist penetration of the rail.

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**EYES ONLY**

MEMORANDUM

SUBJECT: OZL Speech-Processing Assistance

Speech-processing assistance by OZL should be limited to assistance in the technique developed for speech processing and should not involve the processing of the tapes themselves by CIA or with CIA participation.

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EYES ONLY

MR ✓